



California Forward

- Formed in 2007 with the support of major
 California foundations to improve governance and state and local fiscal affairs.
- Sponsorship of California Economic Summit (www.caeconomy.org)
- Primary Objectives:
 - Promote Cost-Effective Services Create Accountability for Results Grow more Middle-Class Jobs

The Tortured History of the State - County Relationship Early years - State controlled most of local finance Property tax was a state revenue. 1910: Separation of Sources Act adopted: State taxes used for state purposes. *Local taxes* used for local services. 1970s: Fiscal relationships change – fiscal power moves to the state. 1980s to present: Tax limitations and State-County program realignments.

Lessons from Program Realignment

• State has controlled the allocation of the property tax since 1978.

The state/county relationship mixes state "agent" services with local (countywide) functions.

• K-12 School Finance is dependent on the state with little community control over finance.

Governance and Finance post Proposition 13

- Counties are treated as agents of the state, with limited locally controlled revenue.
 - Prior to 1978 40%
 - Current 25%
- School districts are dependent on a state controlled school finance system.
 - State support 70%
 - Local Property tax 30%

Thinking is time – Tax limitations and program realignment

- 1978-1979 Limitations on the property tax and a spending limit.
- 1988 Trial court realignment.
- 1991 Health and social services realignment.
- 1972 State funding for state mandated programs (Statutory requirement).
- 1979 State funding for state mandated programs. (Constitutional requirement)
- 2004 State mandate not valid without an appropriation.

Standards for fiscal and program realignment

- 1. For the long term, realignments should benefit both the state and counties.
- 2. Counties' share of costs should reflect their ability to control costs in the program *–Think state mandates*.
- 3. Resources should cover costs over time.
- 4. Alignments should be flexible to respond to changing needs and requirements.
- 5. Funding is transparent and understandable.